

Representations following Application
for Premises Licence



CLEVELAND
POLICE
Putting People First

Martins
120 Trimdon Avenue,
Middlesbrough

LIST OF DOCUMENTS

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Middlesbrough Council

www.middlesbrough.gov.uk

COMMUNITY PROTECTION SERVICES

Licensing

PO Box 65, Vancouver House, Gurney Street,
Middlesbrough TS1 1QP
Tel: (01642) 245432



Representations On A Current Application For A Grant/Variation of a Premises Licence Or Club Premises Certificate Under The Licensing Act 2003

Before Completing This Form Please Read The Guidance Notes At The End Of The Form

If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

I (Insert name)

Marie Nevison

Wish to make representation about the application for variation/grant for a premises licence/club premises certificate (delete as applicable)

PART 1 – PREMISES OR CLUB PREMISES DETAILS

Postal Address of Premises or Club Premises, or if none, ordnance survey map reference or description

Martins
120 Trimdon Avenue

Post Town
Middlesbrough

Post Code
TS5 8SB

Name of premises licence holder or club holding club premises certificate (if known)

N/A

Number of premises licence or club premise certificate (if known)

N/A

PART 2 – DETAILS OF PERSON MAKING REPRESENTATION

I am

Please
Tick ✓

- 1) an interested party (please complete (A) or (B) below)
 - a) a person living in the vicinity of the premises
 - b) a body representing persons living in the vicinity of the premises
 - c) a person involved in business in the vicinity of the premises
 - d) a body representing persons involved in business in the vicinity of the premises
- 2) a responsible authority (please complete (C) below)
- 3) a member of the club to which this representation relates (please complete (A) below)

Telephone Number (If any)	01642 303176
E-Mail address (optional)	

This representation relates to the following licensing objective(s)

- | | |
|---|----------------------------|
| | Please
Tick ✓ |
| 1. The prevention of crime and disorder | <input type="checkbox"/> X |
| 2. Public safety | <input type="checkbox"/> X |
| 3. The prevention of public nuisance | <input type="checkbox"/> X |
| 4. The protection of children from harm | <input type="checkbox"/> X |

Please state the ground(s) for representation. (please read guidance note 1)

This is a representation by Cleveland Police following an application for a premises licence from 06.00– 23.00 hours seven days a week. Cleveland Police make representations for the following reasons:

The premises is situated in an area which already suffers from alcohol related crime and disorder and youths congregating in the vicinity fuelled with alcohol. In addition to this, the premises is situated in a residential area. Cleveland Police are of the opinion that if this premises licence is granted, it will exacerbate the problems already associated with the area and will have a detrimental effect on nearby residents. Cleveland Police believe that the impact will be that all four licensing objective will be undermined and therefore, have no alternative but to make representations to the application.

Please provide as much information as possible to support the representation. (Please read guidance note 2)

In the event that this application is not withdrawn, further evidence will be provided by Cleveland Police.

Please
Tick ✓

Have you made any representation relating to these premises before?

If Yes, please state the date of that representation

Day		Month		Year			

If you have made representation before relating to these premises please state what they were and when you made them.

How We Collect And Use Information


By completing this document you give Middlesbrough Council the authority to collect and retain information about you for the purpose of the application. In order to process the application we may need to check this information with other enforcement agencies, local authorities or government departments.

We must protect the public funds we handle and so we may use the information you have provided on this form to prevent and detect fraud. We may also share this information with other enforcement agencies including those organisations which handle public funds. Middlesbrough Council will not disclose information about you unless the law permits.

Middlesbrough Council is the Data Controller for the purposes of the Data Protection Act. If you want to know more about the information the Authority holds about you or the way the Authority uses that information please contact the Information Security Officer, PO Box 17, Melrose House, 1 Melrose Street, Middlesbrough, TS1 2YW.

Part 3 – Signatures (Please read guidance note 3)

Signature of representative or representative's solicitor or other duly authorised agent. (See guidance note 4) If signing on behalf of the representative please state in what capacity.

Signature	 Marie Nevison	Date	5 th March 2013
Capacity	Solicitor		

Contact name (where not previously given) and address for correspondence associated with this representation. (Please read guidance note 5)	
Post Town	Post Code

Telephone Number (if any)	
E-mail Address (optional)	marie.nevison@cleveland.pnn.police.uk

Notes for Guidance

1. The ground(s) for representation must be based on one of the licensing objectives.
2. Please list any additional information or details for example dates of problems, which are included in the grounds for representation, if applicable.
3. The representation form must be signed.
4. A representative's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
5. This is the address, which we shall use to correspond with you about this representation.
6. Information on the Licensing Act 2003 is available at www.middlesbrough.gov.uk and you are advised to read any relevant guidance leaflets before completing this form.

RESTRICTED (when complete)

CLEVELAND POLICE

WITNESS STATEMENT

(CJ Act 1967, s9 MC Act 1980, ss5A(3)(a) and 5B; MC Rules 1981, r70)

URN	17	M8		
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Statement of Ian FIXTER

Age if under 18 Over 18 (If over 18 insert "Over 18") Occupation Police Constable 1677

This statement (consisting of 4 page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that if it is tendered in evidence I shall be liable to prosecution if I have wilfully stated anything in it, which I know to be false, or do not believe to be true.

Signature _____ Date: 21/03/13

Tick if witness evidence is visually recorded (supply witness details on rear)

I am Police Constable 1677, employed by Cleveland Police; currently working as part of the District Licensing Unit based at Middlesbrough Police Station. My role as a Licensing Officer involves dealing with licensed premises which include on/off alcohol sales and late night refreshment venues.

The premise which is subject to this application is MARTINS, 120 TRIMDON AVENUE, MIDDLESBROUGH, TS5 8SB. The premise currently trades as a newsagents and does not undertake any licensable activity. A new application proposes that the premise will sell alcohol (for consumption off premises) between the hours of 06:00 and 23:00 daily.

It is situated on a small parade of shops on TRIMDON AVENUE, between the junctions of HESLEDEN AVENUE and EARLSDON AVENUE. The area is predominantly a residential area, and also has several schools/colleges nearby. Another off licensed premise is already situated on the same parade of shops and a public house is within close proximity.

Signature _____ Signature Witnessed by 5 N/A

RESTRICTED (when complete)**CLEVELAND POLICE**

Page No 2

Continuation of Statement of **Ian FIXTER**

The area has been subject to anti social behaviour, often caused by underage persons, who are at times under the effects of alcohol. Between March 2012 and February 2013, 90 incidents of anti social behaviour were received by Cleveland Police in the area surrounding the proposed off licensed premise (see attachment IAF/1). Of these incidents, approximately 20 of them are relevant to this application.

Samples of the reported incidents are described below:

1. At 18:39 on 30/03/12 Street Wardens reported a group of approx 15-20 youths causing problems at the parade of shops on Trimdon Avenue, being abusive to members of the public and blocking shop doorways. The local beat Officer attended and the group dispersed prior to his arrival.
2. At 21:12 on 12/05/12, staff from a nearby off licence reported that a male who had just purchased alcohol, was seen to hand it to 2 male children (approx 10 years old) when he left the store.
3. At 23:55 on 27/06/12 a group of youths were reported to be in drink and making a lot of noise at the rear of Trimdon Avenue shops, causing nuisance to residents. Police attended and moved the group on.

Signature _____

Signature Witnessed by **N/A**

RESTRICTED (when complete)

CLEVELAND POLICE

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Continuation of Statement of **Ian FIXTER**

4. At 20:44 on 24/08/12 Police were called to a large group of youths on the shopping parade who were being abusive to shop staff and trying to coerce other customers into buying cigarettes and alcohol for them. The group dispersed once Police had been called but a further call was made to Police by a nearby resident concerning the same group resulting in 2 males (aged 18 and 20) being issued with directions to leave the area for alcohol related disorder, and a 19 year old male being arrested for being drunk and disorderly.

5. At 19:17 on 09/09/12 Police received a call regarding a group of youths that were pestering members of the public to buy them alcohol as they were underage. A Police Officer attended, none of the youths had managed to obtain alcohol and they were moved on.

6. At 20:56 on 06/10/12 staff from a nearby off licence called Police in relation to a problem customer aged approx 17 years who appeared under the influence of something and was insisting on being served. The male was part of a larger group of youths that were outside the shop at the time. A short time later, door staff at a nearby Public House reported problems with a group of drunken youths that were trying to fight with them. Special Constables attended however the group made off prior to their arrival.

Signature _____

Signature Witnessed by **N/A**

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Page No 4

Continuation of Statement of **Ian FIXTER**

7. At 19:47 on 19/10/12 a resident reported a group of 8 youths aged approx 15-16 years sat drinking cider in the street causing a lot of noise and nuisance to the residents. A Police unit was dispatched to the area however the group had moved on. The resident stated that this is a regular occurrence.
8. At 18:46 on 15/11/12, a resident reported a group of youths aged 14-19 years drinking a crate of lager in the street and causing nuisance. On this occasion street wardens were notified and attended.

In addition to the anti social behaviour in the area, there have been reports of thefts of alcohol from a nearby off licence (7 incidents in total) during the same period. There is nothing to suggest that the same will not occur at this premise.

It is the belief of Cleveland Police (acting as a responsible authority) that if this application is granted, the number of alcohol related incidents of disorder and anti social behaviour will rise. This will have a further detrimental effect on the quality of life of local residents which will directly undermine all four of the licensing objectives.

It is also worthy of note that a survey conducted by Alcohol concern, reports on the impact of alcohol availability on children and young people, I shall exhibit this report as IAF/2.

Signature _____

Signature Witnessed by **N/A**

RESTRICTED (when complete)

CLEVELAND POLICE





Page No **5**

Continuation of Statement of **Ian FIXTER**




For the above reasons, Cleveland Police have had no alternative but to make representations in relation to this application.

Signature _____




Signature Witnessed by **N/A**

IRIS Occurrence ID	Incident Created Datetime	Alcohol related	Occurrence Summary	Closure Code(Text)	Building	Street
SV12050453	16/03/2012 22:51		<p>ONGOING ISSUES WITH YOUTHS BEHAVING IN AN ANTI SOCIAL MANNER IN ALLEY NEXT TO CALLERS HOUSE. HAVE MOVED ON FOR THE NIGHT BUT WANTS TO SEE AN OFFICER.]</p> <p>How often do you have problems:EVERY FRIDAY AND SATURDAY NIGHT. OFTEN IN THE WEEK.]</p> <p>Do you think this incident is linked to other incidents:YES;BUT A MIX, SOME OF THE WORST KIDS COME DOWN ON M/BIKES FROM HEMLINGTON.]</p> <p>NUISANCE[]</p> <p>Do you know the offender:NO NAMES[]</p> <p>Why do you feel you are being targeted:BECAUSE LIVES NEXT TO ALLEY.]</p> <p>Have you completed the</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		CARLBURY AVE
SV12060055	30/03/2012 18:39	POSSIBLY	<p>CALLER RINGING FROM STRET WARDEN CONTROL...REPORTING PROBLEMS WITH YTHS O/SIDE ABOVE AND THE SHOPS[]</p> <p>THERE ARE APPROX 15/20 OF THEM[]</p> <p>MALE AND FEMALE BEING ABUSIVE AND BLOCKING ENTRANCE TO SHOPS[]</p> <p>QUESTION SET HAS BEEN EXITED BEFORE COMPLETION[]</p> <p>=[]</p> <p>P474 LIAISED WITH STREET WARDENS - KIDS HAD LEFT PRIOR TO ARRIVAL AND NO OFFENCES[]</p> <p>Incident status changed manually Cleared->Complete - Closure team FOR CLOSURE</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		TRIMDON AVE
SV12063891	05/04/2012 19:56	Y	<p>NUISANCE[]</p> <p>REPORTING GROUP OF MALES GATHERING OUTSIDE THE SHOPS[]</p> <p>APPEAR TO BE QUITE ROWDY[]</p> <p>THEY HAVE NOT BEEN DRINKING[]</p> <p>CALLER CONCERNED AS HE HAS NOT SEEN ANY OF THEM BEFORE[]</p> <p>ABOUT 15 OF THEM[]</p> <p>ALL AGED IN THEIR 20'S[]</p> <p>QUESTION SET HAS BEEN EXITED BEFORE COMPLETION[]</p> <p>FURTHER CALL[]</p> <p>RE THESE 4 X CARS[]</p> <p>HAS JUST SEEN IN THE BOOT OF ONE OF THE CARS[]</p> <p>AND THERE IS A BALACLAVA AND AXE INSIDE IT[]</p> <p> PARTIAL VRM[]</p> <p>STILL PARKED OPOUTSIDE SHOPS NOW[]</p> <p>SUSPICIOUS BG58[]</p> <p>THE INFORMATION IS THIRD HAND FROM A 9YR OLD[]</p> <p>SU</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		TRIMDON AVE

SV12071324	17/04/2012 17:35		<p>NUISANCE</p> <p>MALE CALLED [REDACTED] HAS JUST BEEN IN THE SHOP AND THREATENED CALLER</p> <p>MALE WAS BARRED FROM THE SHOP AFTER SHOPLIFTING BUT THE MANAGER OF THE SHOP LET HIM BACK IN YESTERDAY</p> <p>CALLER WAS NOT AWARE OF THIS</p> <p>CALLER ASKED HIM TO LEAVE</p> <p>AND THE MALE REFUSED</p> <p>HE SHOUTED AT CALLER THAT HE WAS GOING TO KNOCK HIS F**KING HEAD OFF</p> <p>CALLER FINISHES WORK AT 18.15HRS TONIGHT</p> <p>BIT CONCERNED THAT THE MALE WILL BE OUTSIDE</p> <p>ADVICE GIVEN</p> <p>HE WOULD LIKE TO SEE OFFICERS ABOUT THE THREATS</p> <p>IF HE IS NOT SEEN T</p>	ANTI-SOCIAL BEHAVIOUR - PERSONAL	[REDACTED]	TRIMDON AVE
SV12087465 12	12/05/2012 21:12	Y	<p>NUISANCE</p> <p>CALLER IS STAFF AT THE ABOVE STATES SHE HAS SOLD A MALE A BOTTLE OF CASSINI ALCOHOL</p> <p>WHEN THE MALE LEFT THE SHOP HE PASSED THIS TO TWO YOUNG MALES AGED APPROX 10YRS</p> <p>MALE WHO BOUGHT THE ALCOHOL IS [REDACTED]</p> <p>THE YOUNG MALES WALKED BEHIND THE STORE</p> <p>UNKNOWN WHERE THEY WENT FROM THERE</p> <p>ONE MALE HAS GINGER HAIR</p> <p>CCTV AVAIL OF MALE PURCHASING THE ALCOHOL</p> <p>NO CCTV OF MALE PASSING IT OVER TO YOUTHS</p> <p>QUESTION SET HAS BEEN EXITED BEFORE COMPLETION</p> <p>OTHER [REDACTED]</p> <p>18P 26Hi</p> <p>HELD FOR</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	[REDACTED]	TRIMDON AVE

SV12115833	27/06/2012 23:55	Y	<p>NUISANCE</p> <p>How often do you have problems:OFTEN</p> <p>Do you think this incident is linked to other incidents:NO</p> <p>Do you know the offender:NO</p> <p>Why do you feel you are being targeted:NA</p> <p>Have you completed the question set? Answering Yes will close:YES</p> <p>CALLER REPORTS ABOUT 20 YOUTHS AT THE SHOPS/SWAINSTON CLOSE AREA</p> <p>DRINKING AND MAKING A LOT OF NOISE</p> <p>ONGOING SITUATION</p> <p>P1 AS ON SCENE</p> <p>OBS PASSED</p> <p>P1941</p> <p>GROUP OF PERSONS SPOKEN TO</p> <p>NOT CAUSING ANY PROBLEMS</p> <p>THEY WERE ASKED TO MOVE ON</p> <p>PLEASE CLOSE</p> <p>Incident status</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		TRIMDON AVE
<p>13</p> <p>SV12117385</p>	30/06/2012 10:21		<p>HIGHWAY DISRUPTION</p> <p>CALLER COMPLAINING THAT MALE WHO LIVES  IS PARKING</p> <p>LARGE 3 TON REFRIDGERATED LORRY ON THE JUNCTION</p> <p>CAUSING AN OBSTRUCTION</p> <p>MALE HAS HIS OWN BUSINESS</p> <p>AND REFUSES TO PARK THE VEH'OS HIS OWN HOUSE</p> <p>CALLER IS ELDERLY AND SUFFERS FROM HEART PROBS - HE HAS APPROACHED THE MALE PREV BUT THE MALE BECAME AGGRESSIVE AND MADE THREATS TO CALLER</p> <p>CALLER THEREFORE ADVISED NOT TO APPROACH THE MALE AGAIN</p> <p>CALLER WOULD LIKE TO SEE A LOCAL OFFICER PLEASE</p> <p>THE VAN IS PARKED UP AT T</p>	ANTI-SOCIAL BEHAVIOUR - ENVIRONMENTAL		JUNCTIONS

SV12153853	24/08/2012 20:44	Y	<p>NUISANCE</p> <p>CALLER STATES A LARGE GROUP OF KIDS OUTSIDE THE STORE THEY HAVE BEEN ABUSIVE AND THREATING STAFF TRYING TO BUY CIGARETTES AND ALCOHOL AND ASKING CUSTOMERS TO BUY ALCOHOL FOR THEM GOADING EVERYONE THAT GOES INTO THE STORE ASKING IF THEY CAN BE MOVED ON PLEASE OBS PASSED THERE ARE ONLY 2 STAFF AND DUTY AND SHE IS FEELING UNEASY M445 TO ATTEND AS THEY GROUP ARE RATHER THREATENING QUESTION SET HAS BEEN EXITED BEFORE COMPLETION P0474 NO YPUTHS ON ARRIVAL Incident status changed manually Clear</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	TRIMDON AVE
SV12153943 f	24/08/2012 23:50	Y	<p>NUISANCE</p> <p>LARGE GROUP OUTSIDE SHOUTING AND CARRYING HAVE BEEN DRINKING AND CARRYING ON APPROX 17-18 YRS POLICE HAVE ALREADY MOVED THEM ON ONCE AS SOON AS THEY LEFT THEY HAVE RECONGREGATED CALLER IS AT HER WITS END AS SHE CANT GET ANY SLEEP AND HER KIDS HAVE BEEN WOKEN UP SEVERAL TIMES QUESTION SET HAS BEEN EXITED BEFORE COMPLETION OTHER OTHER BOTH ISSUES DIRECTIONS TO LEAVE 24 HRS ALCOHOL REALATED DISORDER P1624/0782 Incident status changed manually Cleared->Complete - Clo</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	SWAINSTON CL
SV12156507	29/08/2012 04:10	Y	<p>NUISANCE</p> <p>CALLER REPORTING GROUP OF NOISY YOUTHS O/S, APPROX 12 OF THEM, RUNNING AROUND AND BEING LOUD How often do you have problems: IN THE LAST WEEK OR SO, THEY ARE DRINKING AND CONGREGATING IN THE AREA Do you think this incident is linked to other incidents: NO Do you know the offender: NO Why do you feel you are being targeted: N/A Have you completed the question set? Answering Yes will close: YES PLEASE DO NOT CALL AT CALLERS ADDRESS OBS M1 FROM B613B P1260 FEW IN THE STREET TRIED TO GATE CR</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	SWAINSTON CL

SV12164317	09/09/2012 19:17		<p>NUISANCE!! CALLER REPORTING NUMBER OF YOUTHS O/S THE STORE!! PESTERING CUSTOMERS TO BUY THEM ALCOHOL!! AS THEY ARE TOO YOUNG THEMSELVES!! REQUESTING POLICE ATTEND AND MOVE THE YOUTHS ON!! QUESTION SET HAS BEEN EXITED BEFORE COMPLETION!! OBS PASSED!! FROM P2425!! SPOKE TO GROUP OF YOUTHS!! NONE HAVE!! ALCOHOL ON THEM!! THEY HAVE BEEN GIVEN WORDS OF ADVICE AND MOVED ON!! SPOKE TO SHOPKEEPER NO OFFENCES!! Incident status changed manually Cleared->Complete - Closure team FOR CLOSURE</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		TRIMDON AVE
SV12180982 5	06/10/2012 20:56		<p>NUISANCE!! MALE IN STORE "OFF HIS HEAD"!! INSISTING ON BEING SERVED!! OUTSIDE THE STORE BUT KEEPS COMING IN!! BARRED FROM THE STORE!! ..!! MALE BLACK ADIDAS TOP [REDACTED] AROUND 17YRS!! QUESTION SET HAS BEEN EXITED BEFORE COMPLETION!! LARGE GROUP WITH THIS MALE OUTSIDE SHOP ALSO!! ASKING FOR POLICE TO PLS REMOVE MALE FROM SHOP!! *QUESTIONS NOT RELEVANT!! OBS PASSED!! M850 MALE HAS LEFT PRIOR TO ARRIVAL - WILL MAKE AREA SEARCH</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		TRIMDON AVE
SV12181009	06/10/2012 21:24		<p>NUISANCE!! QUESTION SET HAS BEEN EXITED BEFORE COMPLETION!! CALL FROM DOORSTAFF!! HAVING PROBLEMS WITH DRUNKEN YOUTHS!! WANTING TO FIGHT DOORSTAFF!! C4002 - MALE HAS RAN OFF!! UNKNOWN ID!! NO OFFENCES!! Incident status changed manually Cleared->Complete - Closure team REQUIRES RE ATTENDANCE</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE		TRIMDON AVE

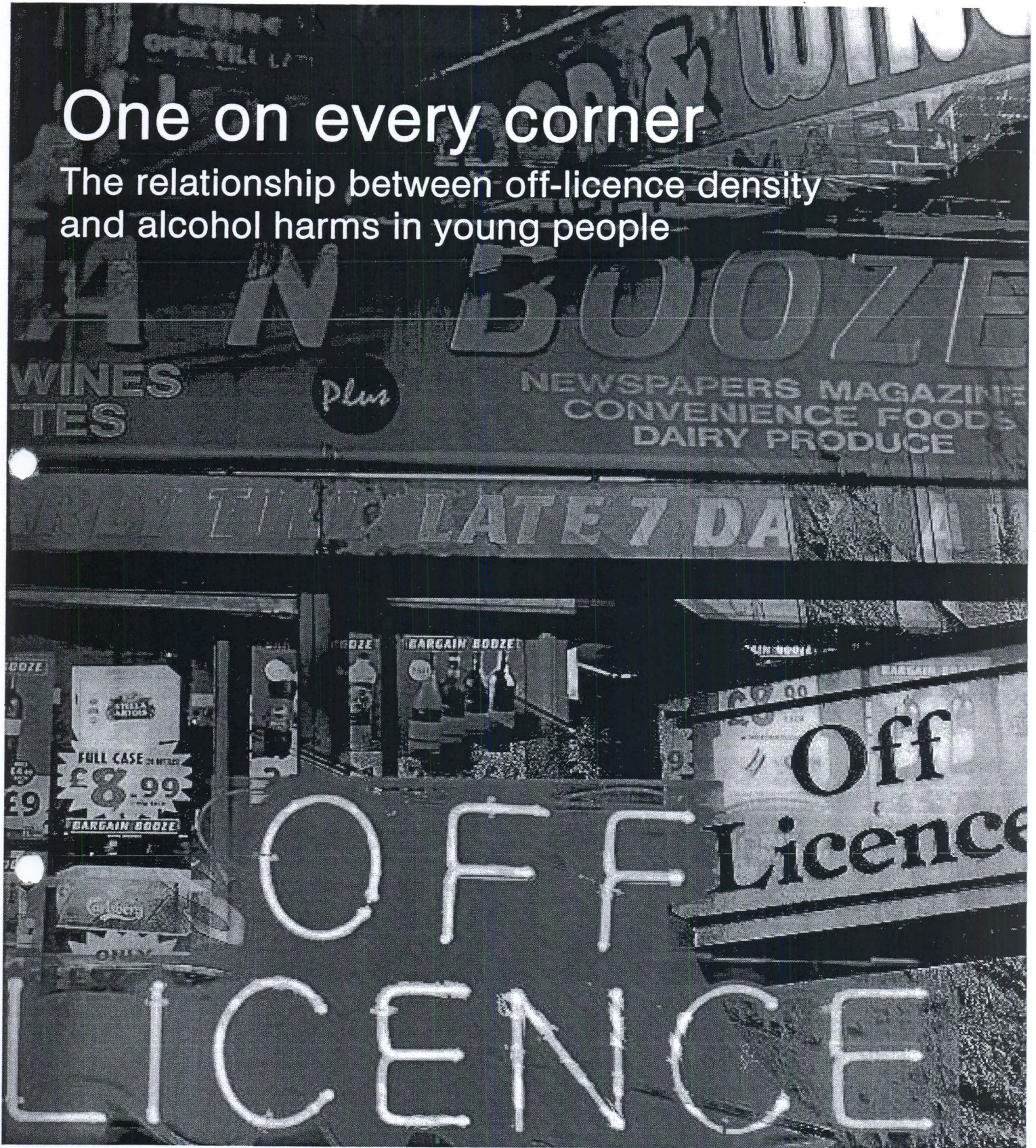
SV12189259	19/10/2012 19:50		<p>NUISANCE[] ANTI SOCIAL BEHAVIOUR[] 50 YOUTHS ROUND THE BACK OF THE SHOPS[] CALLER STATES UPTO NO GOOD[] CALELR LIVES [REDACTED] BUT REFUSED TO GIVE ANY OTHER DETAILS[] = [] QUESTION SET HAS BEEN EXITED BEFORE COMPLETION[] ABS QUESTIONS NOT ASKED[] PERSONS ALL MOVED ON[] SPC4002</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	TRIMDON AVE
SV12200671	05/11/2012 19:32	Y	<p>NUISANCE[] CALLER REPORTING A MALE HAS JUST BEEN INSIDE CAUSING PROBLEMS - ONLY KNOWN AS [REDACTED] AND USED TO LIVE ABOVE THE SHOP IN THE FLAT[] CALLER STATES HE IS NOT ALLOWED TO PURCHASE ALCOHOL AND CIGARETTES FROM THE SHOP AS HE SELLS THEM TO CHILDREN[] - [] MALE HAS JUST BEEN INSIDE THE SHOP SHOUTING AND SCREAMING AS HE HAS BEEN REFUSED SERVICE[] THERE ARE CHILDREN OUTSIDE THE SHOP SO THIS IS WHY MALE WAS REFUSED TO BUY ALCOHOL AND CIGARETTES[] - [] MALE HAS NOW LEFT THE SHOP IN AN UNKNOWN DIRECTION[] NO DESC SO</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	TRIMDON AVE
16 SV12206861	15/11/2012 18:46	Y	<p>NUISANCE[] ABOUT 4 YOUTHS WITH A CRATE OF LAGER SAT O/S CALLERS HOUSE, AGED 14-19[] How often do you have problems: MOST NIGHTS[] Do you think this incident is linked to other incidents: NO[] Do you know the offender: [] Why do you feel you are being targeted: NO[] Have you completed the question set? Answering Yes will close: YES[] WARDENS CONTACTED AND WILL ATTEND</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	SWAINSTON CL
SV12215309	30/11/2012 05:16	Y	<p>NUISANCE[] REPORTING YOUTHS DRINKING OUTSIDE HER HOUSE[] 8 MALES AND FEMALES ABOUT 15 TO 16 YEARS OLD SAT ON HER GARDEN WALL[] DRINKING WHAT SHE BELIEVES IS CIDER[] THEY ARE NOT CAUSING A NOISE NUISANXCE AT MOMENT[] THIS IS A REGULAR OCCURRENCE AND SHE HAS BEEN[] ADVISED TO CONTACT POLICE EACH OCCASION[] REQUEST POLICE CALL TO SPEAK WITH THESE YOUTHS[] How often do you have problems: REGULARLY[] Do you think this incident is linked to other incidents: NO[] Do you know the offender: NO[] Why do you feel you are being ta</p>	ANTI-SOCIAL BEHAVIOUR - NUISANCE	SWAINSTON CL

SV1221585	30/11/2012 16:29	<p>NUISANCE[] LOCATION IS THE BACK OF TRIMDON SHOPS[] REP APPROX 12 YTHS MIXED GROUP TEENAGERS[] APPEARED TO HAVE SET FIRE TO SOME TREES CALLER COULD SEE SMOKE[] WHILE CALLER ON LINE STATES IT APPEARS FIRE IS OUT NO LONGER ANY SMOKE[] =]</p> <p>How often do you have problems:EVERY NIGHT[] Do you think this incident is linked to other incidents:Question asked is not applicable[] Do you know the offender:NO[]</p> <p>Why do you feel you are being targeted:A NURSING HOME HAS BEEN DEMOLITED AND THEYB GATHER ROUND THIS LOCALTONI[] QUESTI</p>
SW13000442	01/01/2013 06:46	<p>NUISANCE[]</p> <p>CALLER REPORTING KIDS OUTSIDE OF THE STORE. THEY ARE BEING A GENERAL NUISANCE TO BOTH STAFF AND CUSTOMERS.[]</p> <p>How often do you have problems:REGULARLY[] Do you think this incident is linked to other incidents:NO[] Do you know the offender:NO[] Why do you feel you are being targeted:[] Have you completed the question set? Answering Yes will close:YES[] OBS PASSEDI[] NO NPT ON DUTY[] 12P 18HI[] ..[]</p> <p>RECONTACTED STAFF[] KIDS WENT AFTER TOLD POLICE HAD BEEN RANGI[] NFFPA[] TAGGED INFO NPT FOR INFO</p>
SW13011270	19/01/2013 17:35	<p>ENVIRONMENTAL[]</p> <p>THERE IS A FIELD AT THE BACK OF CALLERS HOUSE, CUT BETWEEN 59 AND 61[] ABOUT 10 MINS AGO, HE HEARD SOME NOISE AND SAW 2 FEMALE OUT THERE SETTING LIGHT TO A TENT[] THEY HAVE LEFT TOWARDS DENTON[] CALLER HEARD SOME NOISE LAST NIGHT, IT APPEARS THERE HAS BEEN A PARTY[] AS WHEN CHECKED THERE IS DEBRIS EVERYWHERE INCLUDING BOTTLES AND GLASS[] M050Y WILL HAVE A LOOK AFTER HIS APPT[] CALLER MANAGED TO PUT THE FIRE OUT AND HAS REMOVED SOME OF THE TENT[] 2 GIRLS WERE 15 TO 16 YEARS[] 1 BLONDE, F502, WEARI</p>

IAF/2

One on every corner

The relationship between off-licence density and alcohol harms in young people



the Tudor trust



Alcohol Concern
Making Sense of Alcohol

18

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The impact of alcohol availability on children and young people

England is a country that increasingly chooses to drink at home. This is due, at least in part, to the difference in price between alcohol bought from on and off-licensed premises. Over the past 30 years there has been more than a 25% increase in the number of off-licensed premises, such as convenience stores and supermarkets that sell alcohol for consumption elsewhere¹. Off-licensed sales are the predominant direct and indirect source of access to alcohol for young people under-18-years-old² and growing international evidence links off-licence density with various negative alcohol-related consequences^{3,4,5}.

Alcohol Concern's Youth Policy project commissioned Dr Nikki Coghill, Senior Research Fellow at the University of the West of England, to conduct some statistical analysis into the density of off-licensed premises and alcohol harms in young people in selected areas of England. As far as we are aware, this is the first study of its kind in this country to

focus on the links between off-licence density and harms in under-18s. The analysis uncovered a moderate but statistically significant relationship between the density of off-licensed premises and alcohol specific hospital admissions in young people under-18-years-old per 100,000 of population. Our findings suggest that the greater the availability of alcohol, the greater the risk of young people suffering alcohol harm. Therefore, the changing nature of where we buy and consume alcohol may have an impact on the risk of harms to young people. Limitations in the recording of alcohol-related conditions in hospitals and A&E departments means that the results from this study are likely to be an under-representation of the true picture of harms impacting on young people. Effective harm prevention therefore not only requires targeting education, information and support at an individual level among young people, but control of the concentration of alcohol outlets at a community level.

Our findings suggest that the greater the availability of alcohol, the greater the risk of young people suffering alcohol harm. Therefore, the changing nature of where we buy and consume alcohol may have an impact on the risk of harms to young people.

The impact of alcohol availability on children and young people

Key findings

Statistical analysis was undertaken of the alcohol specific hospital admissions data for persons under-18-years-old per 100,000 of population (a national alcohol indicator) and the density of off-licensed premises by local authority per 100,000 of population. Off-licence density was calculated using off-sales licensing data and Office of National Statistics population estimates. In England, excluding London, there was a moderate but statistically significant relationship between the number of off-licensed premises and underage alcohol specific admissions to hospital. No statistical relationship between off-licence density and harms in young people was found in data from the London boroughs resulting in their exclusion from the findings. This anomaly is likely to be because young people in London consistently consume less alcohol than the average in England and with a lower frequency⁶.

The analysis showed that nearly 10% of all alcohol specific hospital admissions in England, excluding London, are directly

attributable to off-licence density; meaning availability rather than any other external factor is the cause of one in ten of such harms. In England, excluding London, between 2006 and 2009, 19,367 children and young people under-18-years-old were admitted to hospital with alcohol specific conditions⁷. Our research indicates that over 1900 of those admissions could be directly attributable solely to the density of off-licensed premises in the young person's local area.

Further analysis using linear regression modelling found that nationally on average every two extra off-licences per 100,000 of population results in one alcohol specific hospital admission of a person under-18-years-old per 100,000 of population. In general, as the density of off-licences in an area increases, so do alcohol specific admissions in young people. There is, however, variation by region. Table 1 is a selection of areas with some of the highest and lowest levels of off-licence density.

In general, as the density of off-licences in an area increases, so do alcohol specific [hospital] admissions in young people.

Methodological qualification

This study does not set out to establish cause and effect, rather it aims to highlight, for the first time in England, the positive relationship between density of off-licensed premises and harm amongst under-18s; a cohort supposedly protected by existing alcohol licensing regulation. The study does not take into account on-trade density because evidence suggests licensed premises such as pubs are less likely avenues of alcohol access for underage drinkers than off-licensed premises⁸. The study assumes a consistent average of young people per 100,000 of population across all areas and is not adjusted for variance.

Please note this is not a complete picture; comparable density and harms data (where we were able to match licensing authority with local health authority boundaries) was only available for 214 of the 293 English authorities - excluding London - that published alcohol indicator data in the Local Alcohol Profiles for England (LAPE). Representing almost three-quarters (73%) of the total areas published for England this is a figure sufficiently robust to draw strong conclusions.

Limitations in recording alcohol harm

This relationship needs to be interpreted in light of the fact that it is based only on alcohol specific* harms, such as alcohol poisoning, and excludes conditions related to alcohol** such as head injuries or sprains resulting from alcohol-related assaults or falls, or attendances that are dealt with only at A&E. In addition, hospital admissions that are specific to alcohol consumption may not necessarily be recorded as such. They are often only recorded according to the treatment provided and not the cause of the event. Weaknesses in the recording of the causes of admission in hospital settings mean that the relationship between off-licence density and harm is likely to be stronger than our available data demonstrated. Importantly, this study did not attempt to calculate the numerous other negative consequences associated with alcohol such as crime, violence or traffic accidents.

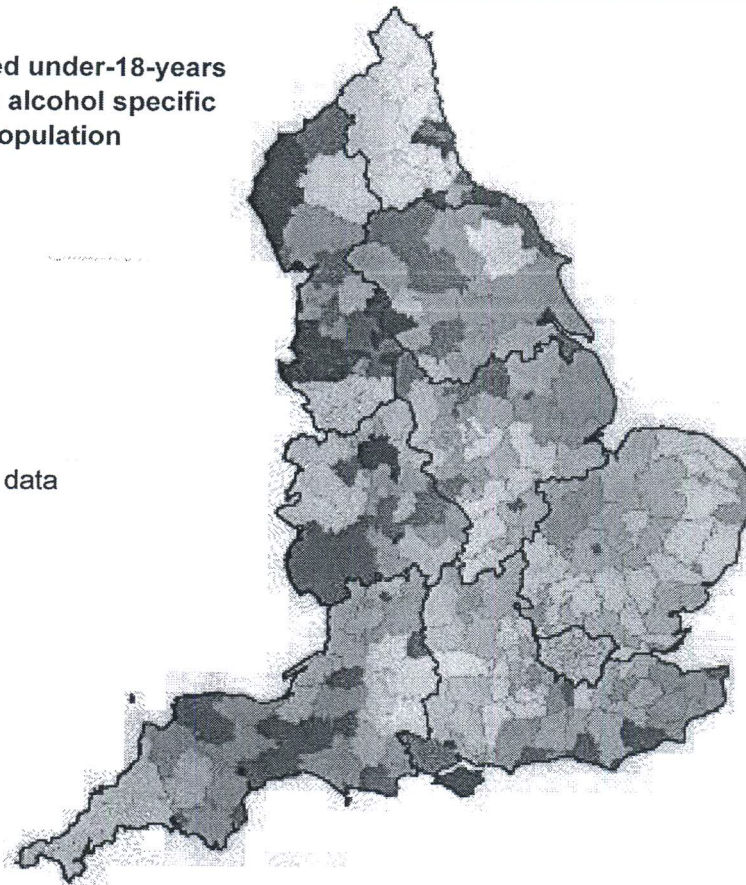
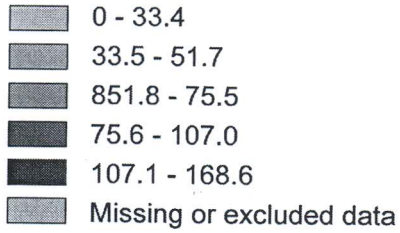
Table 1: A selection of areas with the some of the highest and lowest off-licence density and harms in young people compared with the average for England

Local Authority	Off-licence density [†]	Alcohol specific under-18s hospital admissions [‡]
Salford	135.5	117.0
Lincoln	116.4	107.0
Gateshead	114.3	114.8
England average	79.4	62.9
Tunbridge Wells	48.3	48.4
Swale	35.6	57.7
Malvern Hills	26.7	82.4

[†] Per 100,000 population [2009]

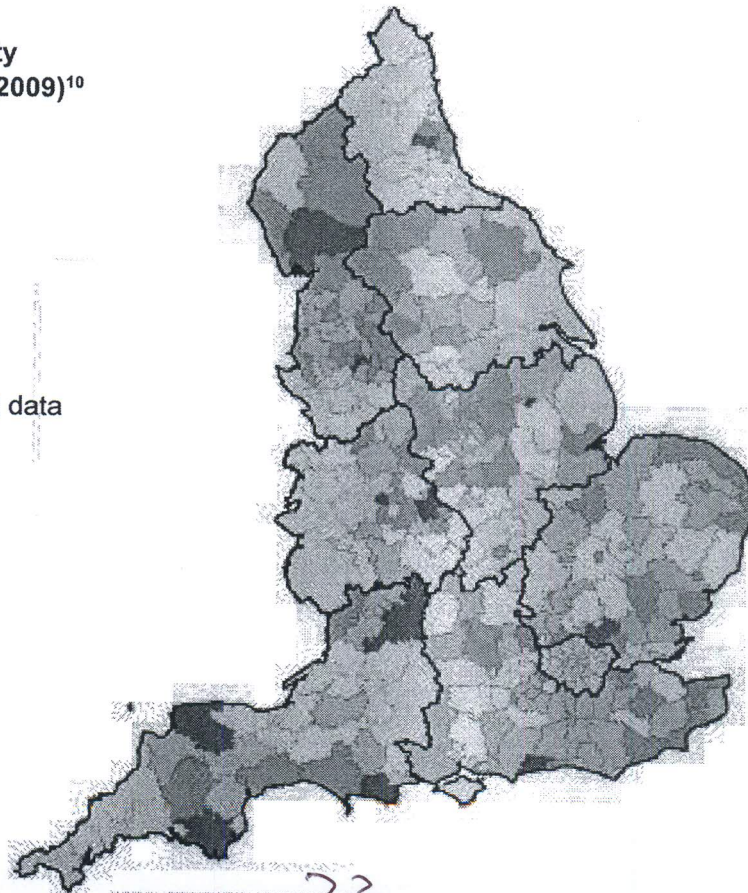
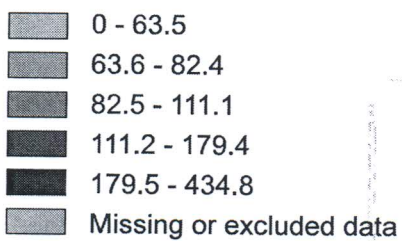
[‡] Crude Rate per 100,000 population [2006/07 to 2008/09]

Map 1: Young people aged under-18-years admitted to hospital with alcohol specific conditions per 100,000 population (2006/07 to 2008/09)⁹



Map Boundaries: Crown Copyright

Map 2: Off-licence density per 100,000 population (2009)¹⁰



Map Boundaries: Crown Copyright

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At a local level

By way of illustration, the following tables provide a more detailed breakdown of data for selected local authorities in greater Manchester with high off-licence density and high levels of alcohol harm in young people. Table 2 shows off-licence density and young people's alcohol specific admissions in Salford, Tameside and Wigan respectively compared with the national average.

Table 2: Off-licence density per 100,000 of population and alcohol specific admissions of persons under-18-years per 100,000 of population

Local Authority	Off-licence density	Alcohol specific under-18s hospital admissions
Salford	135.5	117.0
Tameside	98.0	123.4
Wigan	88.7	121.4
England average	79.4	62.9

Levels of consumption

Significant numbers of young people regularly drink in all three local authorities increasing the risk of other alcohol-related negative consequences (see Table 3).

Table 3: Frequency of alcohol consumption amongst 14 to 17 year olds (2009)¹¹

Local Authority	Drinking twice a week or more (%)	Drinking once a week (%)	Drinking 1-3 times a month (%)	Drinking less than once a month (%)	Never drink (%)
Salford	17	21	20	25	17
Tameside	19	19	23	21	18
Wigan	18	21	24	23	14

Associated risks

There are a range of associated risks related to excessive alcohol consumption. In particular there are a number of possible links between teenage conception and alcohol consumption¹². Table 4 shows that the rate of teenage conceptions in Salford, Tameside and Wigan (59, 60 and 50 per 1000 of population respectively) is well above the national average (40 per 1000).

Table 4: Rate of conceptions amongst 15 -17 year olds per 1000 of the population (2004 – 2008)¹³

Local authority	2004	2005	2006	2007	2008
Salford	57	61	59	62	59
Tameside	54	60	54	55	60
Wigan	51	59	53	54	50
England average	42	41	41	42	40

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Growth in off-licence trade

Over recent years there has been a shift towards drinking at home that has contributed to the falling number of pub-goers. This is explained, at least in part, by the disparity in price between on and off-licensed trade; alcohol bought from off-licences now costs on average around one third of the cost of alcohol bought from pubs and other on-trade premises¹⁴. In the UK, sales from off-licensed premises now account for nearly 50% of all alcohol consumption¹⁵. Since 1992, the volume of alcoholic drinks brought into the home in the UK has increased from 527ml per person per week to 706 ml in 2008 whilst the amount of alcohol sold by the on-trade has dropped by 40 per cent between 2001 and 2008¹⁶. In England and Wales the number of off-licensed premises has risen significantly over the last 40 years¹⁷ fuelled by the expansion of supermarket premises. (See table 5). Greater numbers of off-licensed premises lead to an increasingly competitive alcohol market-place resulting in still lower prices. In these circumstances an increase in consumption, and therefore alcohol harms, would be expected¹⁸.

Greater off-licence density may increase the volume of alcohol in the home, as well as friends' and family's access to alcohol and the number of opportunities for shoulder-tapping. These ultimately translate into increased harms...

How young people access alcohol

For young people under-18, greater off-licence density does not necessarily translate into increased opportunity for the direct purchase of alcohol. Rather, greater off-licence density increases the general availability of alcohol in the home and through friends, family and from passers-by – through what is known as 'shoulder-tapping' outside alcohol retail outlets. In fact the proportion of young people who regularly bought alcohol from an off-licence has declined since 1996, from 27% to 15% in 2008. However, this is matched by an increase in the proportion who said they usually bought it from a friend or relative, from 9% in 1998 to 24% in 2008¹⁹. Stricter enforcement and implementation of laws banning the sale of alcohol to minors does not necessarily reduce the access or availability of alcohol to young people. Research shows that the most common ways for young people aged 11-15 years to access alcohol were being given it by friends (24% of those surveyed) or parents (22%); asking someone else to buy alcohol (18%); or taking alcohol from home with permission (14%). For older pupils surveyed, home was still an important source of alcohol – 36% of 15 year olds had been given alcohol by parents and 25% had taken it from home – but they were much more likely to have obtained it from friends (50%) or to have asked someone else to buy it for them (41%) than younger pupils²⁰. Greater off-licence density may increase the volume of alcohol in the home, as well as friends' and family's access to alcohol and the number of opportunities for shoulder-tapping. These ultimately translate into increased harms including alcohol specific hospital admissions. Thus rigorous enforcement of the Licensing Act which bans the sale of alcohol to minors may only have a limited impact on the general access and availability of alcohol to young people.

Growing evidence

A growing body of international evidence underlines the risks associated with greater off-licence density for both young people and young adults. In the US, alcohol outlet density has been significantly linked to the initial likelihood and frequency of obtaining alcohol through various sources including retail outlets, shoulder-tapping, home or family members²¹. In New Zealand, increased off-licence density has been linked to the quantities of alcohol consumed by teenage drinkers²². Other studies indicate that greater regulation of alcohol outlet density may be a useful public health tool for reducing consumption and related harms²³. Alcohol Concern's Youth Policy project findings highlight the clear need for further culturally relevant research in England that explores the relationship between off-licence density and harm in young people and feeds into harm-reducing public health strategies.

Lacking the powers to sufficiently control licence density

Current licensing legislation obliges licensing committees to approve all new licence applications and extensions unless particular concerns about possible contravention of licensing objectives have been raised. There is no licensing objective in England and Wales to protect public health. In practice, this means that there is little licensing committees can do to circumvent a high density of licensed premises. Although local authorities can introduce saturation policies to prevent further licences being granted in high-density areas, this is not statutory and decisions to decline new licences can be overturned on appeal.

there is little licensing committees can do to circumvent a high density of licensed premises

Table 5: Off-licensed premises including supermarkets in England and Wales²⁴

	1910	1930	1950	1970	1989	2009
Number of off-licensed premises	24,438	22,166	23,532	27,910	45,507	49,074

Conclusion and recommendations

Conclusion

Demonstration of the positive relationship between off-licence density and harms in underage drinkers in England, excluding London, suggests that the current availability of alcohol shapes the risk a young person faces as they grow up. One in ten alcohol specific hospital admissions - such as alcohol poisoning - may be attributable to the density of off-licensed premises locally. Unfortunately, the narrowness of alcohol specific hospital admission codes means this is likely to be a considerable under-representation of underage harm. More accurate and consistent recording of alcohol-related conditions in hospitals and A&E departments would reveal a truer picture of the relationship between harms and off-licence density. These findings suggest that there may be consequences to the changing patterns of where we buy and consume alcohol: increasingly in the home, which is a reflection of the growth in off-licensed premises.

Relying simply on better enforcement of regulation banning the sale of alcohol to minors may not therefore be enough protection as young people access alcohol through the home, friends and family. It is likely to be the greater general availability of alcohol, attributable to local off-licence density that has a direct impact on the risks of harm that a young person faces. Clearly more research is needed to better understand this correlation, but the challenge for government is how to respond to this in policy terms to protect young people.

Recommendations

- Government should fund further research into the relationship between alcohol harm in young people and alcohol outlet density. There is a clear need for culturally relevant research findings to feed into harm-reducing public health strategies.
- A new health objective should be included in the Licensing Act to enable local authorities to reduce alcohol-related harm. Health-harms data should always feed into licensing decision-making and licensing authorities must be given the power to proactively refuse new applications/extensions on the basis of local health considerations.
- Government should develop and introduce standard systems to more effectively measure and record the levels of alcohol-related harm for all patients in both accident and emergency departments and via hospital admissions. This will allow for improved analysis of alcohol-related harm.

Footnotes and references

* A number of conditions are defined as wholly attributable to alcohol consumption. These conditions and their ICD-10 codes are as follows; Alcohol-induced pseudo-Cushing's syndrome (E24.4); Mental and behavioural disorders due to use of alcohol (F10); combines ICD 9 codes for alcoholic psychosis, alcohol dependence and alcohol abuse); Degeneration of nervous system due to alcohol (G31.2); Alcoholic polyneuropathy (G62.1); Alcoholic myopathy (G72.1); Alcoholic cardiomyopathy (I42.6); Alcoholic gastritis (K29.2); Alcoholic liver disease (K70); Chronic pancreatitis (alcohol induced) (K86.0); Ethanol/methanol poisoning (T51.0, T51.1); Toxic effect of alcohol, unspecified (T51.9); Accidental poisoning by and exposure to alcohol (X45)

** Each alcohol-related admission is assigned an attributable fraction that represents the proportion of admissions that can be attributed to alcohol and is based on a review of the available research. These conditions and their ICD-10 codes are as follows; E24.4 Alcohol-induced pseudo-Cushing's Syndrome; I47-I48 Cardiac arrhythmias; F10 Mental and behavioural disorders due to use of alcohol; I60-I62, I69.0-I69.2 Haemorrhagic stroke; G31.2 Degeneration of nervous system due to alcohol; I63-I66, I69.3, I69.4 Ischaemic stroke; G62.1 Alcoholic polyneuropathy; I85 Oesophageal varices; G72.1 Alcoholic myopathy; K22.6 Gastro-oesophageal laceration/haemorrhage syndrome; I42.6 Alcoholic cardiomyopathy; K73, K74 Chronic hepatitis, not elsewhere classified and Fibrosis and cirrhosis of liver; K29.2 Alcoholic gastritis; K85, K86.1 Acute and chronic pancreatitis; K70 Alcoholic liver disease; L40 excluding L40.5 Psoriasis; K86.0 Chronic pancreatitis (alcohol induced); O03 Spontaneous abortion; T51.0 Ethanol poisoning; V02-V04 (.1, .9), V06.1, V09.2, V09.3 Pedestrian traffic accidents; T51.1 Methanol poisoning § Road traffic accidents (driver/rider); T51.9 Toxic effect of alcohol, unspecified; V90-V94 Water transport accidents; X45 Accidental poisoning by and exposure to alcohol; V95-V97 Air/space transport accidents; C00-C14 Malignant neoplasm of lip, oral cavity and pharynx; W00-W19 Fall injuries; C15 Malignant neoplasm of oesophagus; W24-W31 Work/machine injuries; C18 Malignant neoplasm of colon; W32-W34 Firearm injuries; C20 Malignant neoplasm of rectum; W65-W74 Drowning; C22 Malignant neoplasm of liver and intrahepatic bile ducts; W78-W79 Inhalation of gastric contents/Inhalation and ingestion of food causing obstruction of the respiratory tract; C32 Malignant neoplasm of larynx; X00-X09 Fire injuries; C50 Malignant neoplasm of breast; X31 Accidental excessive cold; G40-G41 Epilepsy and Status epilepticus; X60-X84, Y10-Y33 Intentional self-harm/Event of undetermined intent; I10-I15 Hypertensive diseases X85-Y09 Assault

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One on every corner

The relationship between off-licence density
and alcohol harms in young people

Written by the Alcohol Concern Youth Policy Project,
funded by Comic Relief and the Tudor Trust

Acknowledgements

The Alcohol Concern Youth Policy project would like to gratefully
acknowledge the contribution of Dr Nikki Coghill, Senior Research
Fellow at the University of the West of England.

Alcohol Concern

Alcohol Concern is the national agency on alcohol misuse
campaigning for effective alcohol policy and improved services for
those people whose lives are affected by alcohol-related problems

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Published by
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